







# EL FUTURO DE LA ALIMENTACIÓN Y RETOS DE LA AGRICULTURA PARA EL SIGLO XXI:

Debates sobre quién, cómo y con qué implicaciones sociales, económicas y ecológicas alimentará el mundo.

### THE FUTURE OF FOOD AND CHALLENGES FOR AGRICULTURE IN THE 21st CENTURY:

Debates about who, how and with what social, economic and ecological implications we will feed the world.

# ELIKADURAREN ETORKIZUNA ETA NEKAZARITZAREN ERRONKAK XXI. MENDERAKO:

Mundua nork, nola eta zer-nolako inplikazio sozial, ekonomiko eta ekologikorekin elikatuko duen izango da eztabaidagaia

### Land grab / data grab

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#### **Abstract**

One part of the 'land grab' story is unfolding without receiving sufficient attention from scholars in agrarian studies: the 'data grab.' Reflecting a much broader battle among capitalists as they try to fathom how to create profit streams amidst rapid technological change, it is hardly surprising that food production has entered into view. Indeed, in the last few years numerous TNCs supplying commodities such as seeds, chemicals, and farm machinery have been working with government agencies, international research institutes, and technology companies to imagine, design, roll-out and operationalize 'ag-tech' soft/hardware architectures that purport to study, analyze, and 'improve' the efficiency of contemporary agricultural practices according to neoclassical models of economic rationality. Capital-intensive farmers operating at a wide range of scales (especially in the 'global north') are under pressure to alter their practices in ways that make them accessible to these forms of computer modelling, not least by handing over vast quantities of data on their behaviours and conditions of operation. Like the Facebook or Google user who unwittingly generates data points that can be packaged, formatted, and sold to advertisers and market profilers, these farmers are enrolled in a 'data grab' that enables innovative producers to develop and refine new models and systems - and always with a global marketplace in mind because capitalist logics demand that producers find new markets once these new practices have been commercialized effectively in capital-intensive farm operations. Across the 'global south,' therefore, the latest 'new Green Revolution' entails experimenting with and rolling-out some of these new technologies, thereby drawing in new producers of data in a wide range of settings – not only in capital-intensive farm operations – and generating scope to patent and control how specific aspects of food production occur in the twenty-first century. Thus, if there is a 'land grab' today, it will entail elements of a 'data grab.' The question is what all this might mean for notions of food sovereignty. Perhaps alternative modalities of data use - 'data sovereignty' - will have to be debated to truly develop practices of resisting, subverting, and manipulating technology for the sake of the commons.

Technology innovations will dramatically reshape how we produce and manage food in select markets [...] Some of these technologies could be game-changing for food systems, contributing to radically new approaches along the agricultural value chain and beyond. For example, CRISPR technology could reinvent seeds, big data and ICT could allow for more efficient and climate-smart farming practices, robotics could increase efficiencies in harvest and processing, sensors could reduce waste dramatically in transportation, artificial intelligence could revolutionize retail models, and personalized nutrition could reshape consumers' preferences and behaviours.

-- World Economic Forum (2017: 21)

#### Introduction

It is almost a cliché to suggest we are living through a data revolution; that social media, self-driving cars, robots and the like are altering our lives in dramatic ways. Yet considerable action today does point toward far-reaching changes in many spheres of social and economic life. As the above epigraph notes, food production is by no means immune to all this. In fact, on some farms today there are already 'robot farmers' (milking cows, for example), self-driving factors (guided by satellite to improve fuel efficiency), and various other practices widely referred to as constitutive of a so-called 'precision agriculture' (among other things, leading to measures of yield per square metre). These types of developments use complex algorithms, lines of software code, proliferating sensors, and numerous computational models to generate, 'crunch,' build on, and roll-out data about human agricultural practices, the lives of animals, and the biophysical qualities of land. Sent to the 'cloud' and then stored and manipulated in data farms (in essence, warehouses storing data on computer servers), this new source of information about food production excites commentators and observers of food production systems – and even leads some to anticipate that precision agriculture and 'big data' will "be the driver of the next revolution in agriculture" (Pineda 2016).

In this paper, my aim is to critically assess these developments with a view to probing what it means for a world increasingly open to (or, at least, familiar with) the core precepts of 'food sovereignty' (e.g. see Wittman et al 2010). I locate the emergence of practices regarding precision agriculture against the background of a broader set of processes generating what numerous critical scholars in the area of agrarian studies refer to as a global 'land grab' (e.g. see Zoomers 2010; McMichael 2012). One element underpinning the land grab is the changing relationship between approaches to food production and land use in the global north (and the export-oriented sub-sector of a bifurcated global south [Akram-Lodhi 2007]), and the forms of food production and land use familiar to the 2.5 billion people still involved in farming in the global south. Neatly (if crudely) summed up by the World Bank (2007) as a matter of closing a growing 'yield gap' between capital-intensive and small-scale food production systems, this relationship is not just about differences in yields; rather, today it is also about the nature of backward and forward linkages to technology providers and the technology sector's emerging stake in seeing markets for their services grow, which pivots in large part on global south-food producers 'adopting' (read: purchasing) goods and services associated with precision agriculture in the coming years. In turn, these dynamics of the land

grab need to be understood in relation to the 'spaces of early adoption' in the global north where, as I intend to demonstrate, a contested 'data grab' has become a new battleground over the future of farming. The peril is obvious: the data grab will amplify the global land grab. However, at least one obstacle is the possibility that notions of food sovereignty might embrace and develop what I tentatively refer to as 'data sovereignty' – a possibility I introduce and discuss in the Conclusion.

#### 'Data grabbing' in the city and beyond

The proliferation of internet-enabled devices (desktops, laptops, Smartphones, etc.) and enormous demand for related services (web sites, email, social media, etc.) provided by firms such as Google, Facebook, and Twitter has created an entirely new phenomenon: 'data grabbing.' In essence, this refers to the practice of 'tech' (and increasingly today, many other) firms gathering detailed information about their customers – what users search for, click on, like or favourite, share with others - which they can analyze with a view to building detailed user profiles. Subsequently, these firms can sell these data to advertisers (the ads that seem to remember what products we have searched for reflect precisely this activity taking place; based on what we do online, numerous other less visible processes are also taking place). Alternatively, firms can establish large datasets about their users which become intellectual assets that increase their market value and attract buyout bids from other firms. The recent purchase by Microsoft of the social networking firm LinkedIn for \$26.2 billion is a prominent case in point: Microsoft wanted intellectual property and knowledge of social media, but also the capacity to learn from and use LinkedIn's dataset of 430 million users (Hern & Kasperkevic 2016).

In one sense, because customers agree to use these type of services for free, in exchange for data about their lives being collected and analyzed, there is a tacit understanding that 'free' use occurs precisely because data is collated and then conceivably sold. There is, therefore, a case to be made that users are simply involved in a straightforward form of exchange: they get to use the latest software and stay in touch with others in return for giving up a degree of their privacy to firms that consistently proclaim their innocence – or, if not, at least their commitment to using customer information with a view to improving their services or delivering 'better' or 'more relevant' advertisements. However, insofar as the activities of all customers in networks of social relations generate data with an exchange value greater than the sum of its individual parts, but yet never receive their share of that value, there is a 'grab' taking place: a form of dispossession. Moreover, the notion that users are customers and therefore consumers no longer entirely holds true today because, in their daily activities and practices online, consumers actively take part, suggest refinements to the way software operates, and indeed create the data points that algorithmic analysts can study and alter to improve the quality and marketability of services. Consumers produce the services they enjoy, as well as the data their use throws up for analysis. In other words, today's customers are 'prosumers' (Toffler 1980).

Following Ettlinger (2017), I argue for recognizing that the proliferation of datagrabbing services creates 'dispossessed prosumers' – billions of dispersed subjects actively, yet mostly unconsciously, enrolled in an ongoing and expanding 'data grab' worth hundreds of billions of dollars and creating numerous opportunities for accumulation, which therefore further fuels the expansion of a basket or suite of services that repeat the process, generating additional data and dispossession (consider only the unending roll out of new 'apps' and 'plug-ins,' many of them given away for 'free'). The process does not end here. Firms grab data and add value (by aggregating, packaging); but algorithms then use those data to target consumers with ads and services, thereby shaping subjectivities. The algorithmic moment, occurring out of sight in dispersed computer servers on the cloud, relies on dispossession but then actively works to alter society in ways we are only slowly beginning to understand.

Many elements of this overall process of technological development and the expansion of dispossessed prosumption have been charted and critiqued all across the social sciences (as well as beyond in civil society, the media, etc) (for an overview, see boyd & Crawford 2012; also Kitchin 2014). For the most part, however, it is activity of (what we might refer to as) an urban slant that tends to attract the most attention. At issue, for instance, is the new structure of labour markets 'disrupted' by firms such as Uber and Lyft; the prospect of driverless cars and trucks, thereby potentially displacing workers; the emergence of entirely new crowdsourcing mechanisms to outsource (often quite advanced forms of) white collar work; and the expansion of 'gig economy' jobs such as running errands, cleaning houses, walking dogs, and so on. In a similar vein, a large literature has focused on the development of new technologies seeking to adjust social life in the city: sensors, mapping software, and 'urban dashboards' enable urban governance to assume a decidedly tech-intensive guise as the fluxes and flows of traffic lights or energy use prompt decision-makers to adjust what they spend, or how they distribute resources (e.g. see Kitchin 2011, 2015; Kitchin et al 2016). The coded city - a city monitored and tweaked by algorithms and software analysts, even in distant locations – comes into view here; undoubtedly a neoliberalizing city that measures, evaluates, and examines social life through the lens of neoclassical economics and judges efficiency and effectiveness in terms of dollars spent or invested (Dierwechter 2013; Pollio 2016). For tech firms, indeed, this is an urban form that invites competition and encourages, albeit unevenly, 'disruptive' practices ('disrupted' as in the sense that relatively stable and regulated markets are altered by the arrival of new services, which also alter the lives of urban dwellers, with mixed results). So-called 'tech summits' and various forms of 'open innovation' (Ettlinger 2017) also encourage (at times, unpaid) entrepreneurial activity from individuals and firms alike.

Contemporary cities constituted by urban dwellers staring down at their Smartphones when out and about, or using one of many internet-enabled devices at home, create enormous (as-yet-unimagined) potential markets for the tech sector. Yet, these new markets remain in their gestational phase, suggesting uncertainty about the societal implications of these technological developments. Taking stock of what has been taking place, some see scope in the new patterns of prosumer-deviced-interconnectivity for more equitable distributions of resources (a smart city knows what's needed where, or so the story goes); more effective governance mechanisms (via citizen participation, for example); and greater levels of overall well-being (in a city where information is 'on tap'). Yet, for many others,

prosumption-driven services and devices not only mean dispossession, but also engender discriminatory categorisation, surveillance, intrusion, the loss of privacy, and deepening dependence on (often, offshore) providers accumulating profits from dispersed economies globally (and in cases of data offshoring, they are generating debates about the possible need for data protectionism).

It should come as no surprise that the same processes and practices applying to urban spaces are getting worked out in the agricultural sector. As is widely noted by scholars in agrarian studies (see especially Weis 2007; also Moore 2010), agricultural producers already depend on the application of inputs, such as (patented) seeds and agri-chemicals. More recently and reflecting the pace of technological development beyond agriculture, transnational corporations such as Monsanto and John Deere have created new 'precision agriculture' products that pivot on the use of devices, sensors, and data flows. The input 'treadmill' (Weis 2007) is becoming more digital, cloud-based, and device-laden. It is conceivable, as some government reports suggest (e.g. see Teagasc 2016; Schrijver 2016), that 'precision agriculture' will address purported food production shortfalls as the world moves toward a population of nine billion. But alongside its expansion, and indeed an essential component thereof, this new 'data revolution' in agriculture holds out the possibility of altering food production systems and agrarian relations more generally in potentially profound ways. In the following discussion, then, I consider two elements of this scene. The first is about the push for precision agriculture in the 'spaces of early adoption' in the global north, which I will consider in the next section of the paper. The second concerns the push into the global south, to which I then turn. Although action in these arenas overlaps, it makes sense to treat them separately because, as I want to demonstrate, the potential impacts differ qualitatively.

### Precision Agriculture and the data grab in the spaces of early adoption

If there is a data grab in global north agriculture it is largely because farmers embracing 'precision agriculture' (PA) have purchased new technologies that monitor, map, and manage farm activities, while also generating data for service providers to analyze and take to market. PA refers to digital techniques that monitor and optimise production processes by advising farmers and/or remotely adjusting machinery to optimally apply fertiliser or chemicals to the land and feed to animals, thereby conceivably increasing yields and outputs and improving the efficiency and effectiveness of inputs (Schrijver 2016). As Lane Arthur, Director of Digital Solutions in John Deere's Intelligent Solutions Group (ISG) puts it:

Precision agriculture is about getting more from each decision, each job that goes into growing the food we eat. The foundation of that is highly automated farming machines guided by software, GPS technology and satellites. With sub-inch accuracy, farmers control the precise placement of seeds and chemicals. They spray precisely the right amount of fertilizer and harvest precisely. Sensors and IoT [Internet of Things] make those things possible (quoted in Puri 2016).

Although a detailed review of the literature on farm level profits reports mixed results (Schimmelpfennig 2016a), a vibrant market exists for PA packages and concomitant sensors, devices, software, and data flows with the unifying vision that systems will yield is "more agricultural output with less input" (Schrijver, 2016: 30).

In the dairy sector, for example, the expansion of so-called 'precision milking' and feeding robots has gathered pace in recent years (Gedders & Adamchuk 2010). Thus, as noted in a Scientific Foresight Study for the European Parliamentary Research Service (Schrijver 2016: pp.30-31), the:

Netherlands, Germany and France are currently leading the shift towards automatic milking. Some 90% of new equipment installations in Sweden and Finland, and 50% in Germany include robotic farming. Half of the dairy herds in north-western Europe will be milked by robots in 2025.

Using new inputs such as "[a]utomatic milk feeders for calves [and] online analysis of milk composition, including cell counts (an important index of hygienic condition), fat, protein, and lactose" (Gedders & Adamchuk 2010: 830), dairy farmers expect to see milk yields increase from an EU average of 6,915kg milk per cow to as much as 12,000kg, as has been achieved in some demonstration farms (Schrijver 2016: 31).

Another prominent PA component is auto-steering combines and tractors using guidance systems — "adopted on 45 to 55 percent of planted acres for several major crops between 2010 and 2013" (Schimmelpfennig 2016b) — that claim to minimize over- and under-application of chemicals, aim to improve seeding, and conceivably reduce operator fatigue. Then there is variable-rate application technology (VRT), which introduces methods of assessing "the spatial variability of farm parameters related to practices such as tillage, seeding, weeding, fertilization, herbicide & pesticide application and harvesting" (European Commission 2015a: pp.71-72). Not yet used to the same extent as guidance systems, VRT was used on only 12% of US corn farms smaller than 600 acres in 2010, but yet 40% of farms over 3,000 acres (Schimmelpfennig, 2016a: 12). PA encourages economies of scale. Finally, there are PA components such as GPS (Global Positioning Systems) soil and yield mapping; drone mapping; and detailed forms of climate data, a factor leading to Monsanto's purchase of The Climate Corp., a climate data science company, for \$930 million in 2013 (Bennett 2017).

In these guises, PA feeds into diverse Farm Management Information Systems (FMIS) – systems for "collecting, processing, storing, and disseminating data in the form needed to carry out a farm's operations and functions [and including] specific farmer-oriented designs, dedicated user interfaces, automated data processing functions, expert knowledge and user preferences, standardized data communication and scalability" (Fountas et al 2015: 41) – and other decision support systems (DSS) found across global north agriculture. PA also plugs into data-producing traceability architectures, reflecting in Europe a growing need for "farmers to demonstrate compliance to the auditing authorities [which thereby increases] the need to implement FMIS aided by automated data collection" (ibid. p.48). Partly at issue here is what scholars in the area of rural studies (e.g. see

Hinchliffe et al 2013) refer to as 'biosecurity;' that is, the need for farmers to track and trace their outputs and thereby comply with food safety rules such as Europe's General Food Law Regulation (EC) 178/2002 (as well as supermarket-driven governance mechanisms). In theory, at least, PA facilitates and reduces the cost of "tracking, tracing and documenting" (Schrijver, 2016: 31). The underlying notion is that greater digitised scrutiny of production systems via PA will boost food safety. On-farm sensors, for example:

...can be used to detect naturally occurring toxins commonly known as mycotoxins in grains, fruits, vegetables, and dangerous pathogens that threaten our food supply. More importantly, these sensors can be used to detect the presence of pathogens or other dangerous agents in foods in less disruptive, more efficient and less costly ways than current sampling methods" (European Commission 2015a: p.72).

Beyond biosecurity, PA is promoted by governments and providers as a way to improve feed conversion efficiency. Assumptions that human diets will remain and even become more meat-rich, which pivots on converting plant biomass into animal protein, puts pressure on agricultural systems to convert feed more effectively. Against the backdrop of projections that livestock production in 2050 will require an additional 553 million tonnes of grain each year (IAASTD 2009; cited in European Commission 2015b: 52), PA enters into the frame because it holds out the promise of monitoring the lives of animals in more analytical ways, thereby enabling farmers to cater feed operations and minimize waste (ibid. p.130). At issue is 'optimisation':

While advances in agriculture have often resulted from innovations on single components (such as breeding, chemical inputs, irrigation technologies), future solutions are expected to arise from the optimisation of systems i.e. optimisation of the interplay between their components (European Commission 2015c: 4).

The new 'technological fix' to agriculture's persistent and 'accelerating biophysical contradictions' (Weis 2010) goes beyond finding new and better chemical inputs by focusing on analyses of on-farm interactions; on the monitoring, modelling, and management of data flows from individual animals, farms as a whole, and systemwide practices.

#### Data: 'the new cash crop'

Data is a crucial input and output of PA. "Robotic milking," for example, "generates about 120 variables per cow per day such as: movements, feed being distributed, milk being produced, quality of milk, temperature, coughs and other cattle diseases..." (Schrijver 2016: 31). And there are the various types of farm machinery in use today, such as the "Jaguar Forage Harvester made by Claas of America in Sarpy County [which] measures more than 40 parameters as owners operate the machine; the company's Lexion combine tracks and records more than 70" (Epley 2015). The following description of John Deere's mechanisms shed further light on the sort of data flows at issue in PA:

Data from the sensors on the planter is fed to a wireless data server under the seat of the tractor. It pushes the data to the cloud every five

seconds. John Deere has its own data centers, but the company also works with public cloud providers such as Amazon Web Services (AWS). Communication with the planter is bidirectional. A seed rep might divide a field into zones based on elevation and soil type. He prepares a 'seed prescription' for the field—similar to a medical prescription. This defines what seeds should be planted and at what spacing on the field. The planting instructions are sent directly to the John Deere planter, which changes the seed planting accordingly. It's highly automated (Puri 2016).

Thus, even if there are yield gains – more cereals per hectare; more milk per cow – farmers buying PA inputs from Agricultural Technology Providers (ATPs) are also producing data, which ATPs currently are best positioned to collect, store, analyze, and sell in bundles or packages that feed into the algorithms of disparate firms involved in agriculture, or not. Data is, in fact, at least for some in the sector, "the new cash crop" (Tatge 2016) because once it has been aggregated it has value for seed and chemical firms, agronomists, co-operatives, farm insurance providers, and machinery firms. Insofar as farmers sign (or click 'accept' on) end-user license agreements and thereby agree that ATPs can collect their data – quite like those who agree to hand over data in return for using email or social media services – PA facilitates the conversion of farmers into 'dispossessed prosumers.' For some observers, then, too many farmers continue to be unaware "of all the ways in which a company intends to use their farm data" (Clark 2016).

By no means does the story end here. There have been debates about data stewardship (i.e. data ownership, security/protection, and privacy) (see Archer & Delgadillo 2016) within the agricultural sector and, in response, the American Farm Bureau has sought to create guidelines regarding data access, control, and information disclosure for ATPs (Epley, 2015). Working with ATPs such as Dow AgroSciences LLC, DuPont Pioneer, John Deere, Monsanto, and various farmers' institutions, the Farm Bureau has recently produced 'data principles,' an 'Ag Data Transparency Evaluator,' and a new interface called the ADAPT Toolkit, which "will allow each equipment manufacturer to keep its own proprietary software and technology in the cab and monitor, but will allow participating companies to 'export to' and 'import from' a common, open-source ADAPT file format" (Grassi 2017; also see Farm Bureau 2017). As Lane Arthur from John Deere suggests:

Data is extremely valuable. John Deere believes farmers should control the data generated by their operations. This involves deciding who it should be shared with. For example, a farmer could decide to share data from one field or only share data from one planting season with a partner (Puri 2016).

These initiatives reflect awareness that ATPs are well-positioned to create valuable datasets without sharing revenues with farmers, but that they need to be seen to do so in a way that builds trust with farmers. As a Scientific Foresight Study for the European Parliament states: "Making farmers the owners of their data and providing opportunities to control the flow of their data to stakeholders should help build trust with farmers for exchanging data and harvest the fruits of the analysis of big data" (Schrijver 2016 p.9). The catch-all term here is 'open' or 'transparent' data;

in the EU an Open Data Directive and at G8 level an Open Data Charter (see Teagasc 2016: 41; my emphases) are indications of efforts to streamline and standardise 'data stewardship.' Yet, even if agricultural data are 'open,' farmers are not necessarily equipped to conduct the right sort of analysis that can add any value to them: a series of data points is one thing, but knowing how to analyze or create new models (and having the computing power and time to do so) is another thing entirely. Moreover, data about one farm operation has only limited value as compared to when data about numerous farms is aggregated (e.g. see Ellixson and Griffin 2017). As Jiménez et al (2016) point out, "the value of information obtained from farmers' experiences and controlled experiments is enhanced [by] modern data mining techniques [that] can establish relationships and associations between observations from multiple sources, which farmers can use to improve their crop husbandry" (p.14; my emphasis). Thus, what ATPs see before them is the possible emergence of a landscape in which farmers submit data, even via open toolkits, that only the largest firms will be able to use effectively. In the case of Monsanto's subsidiary The Climate Corp, for example, the machine learning capabilities of its systems (algorithm-based software which learns from its own mistakes) can scan images taken from fields to "quickly process the disease present in the image and give the grower the proper diagnosis of the pathogen" (Bennett 2017); but this is about machine learning capabilities that will be massively improved once its platform is connected to food production on 300 to 400 million acres, rather than its current 100 million acres (Plume 2016).

#### PA's other emerging tensions

If the data question is one emerging area of dispute regarding PA, there are some notable others. One is the possibility that PA will alter the overall market for agricultural inputs, with uncertain consequences for actors upstream of the farm. At issue is that PA differs from the markets for agricultural chemicals and farm machinery insofar as the barriers to entry for some products are much smaller, which means there is scope for small-scale suppliers to capture market share from the sector's corporate giants. For example, farmers with the right skills and/or determination (and without having to write code) can purchase and operate relatively cheap equipment such as drones fitted with cameras and sensors. Indeed, some guidance systems on farm machinery have been developed by small firms such as Sixty-5 Technologies in Belfast – in this case, a single-band receiver on the roof of a tractor (McCullough 2016). In celebratory tones, therefore, some commentators suggest the data revolution, including new high quality and (for Europeans, free) satellite imagery, is driving down costs so much that the "sky is the limit for agricultural technology" (Tasker 2016).

Another emerging debate concerns the link between farmers, PA, buyers, markets and prices. Supermarkets exert pressure on food producers to upgrade equipment merely to remain within the supply chain. But the costs of moving into PA are 'sunk costs' and are not recoverable – unlike farm machinery, for example, they is a small resale market for many PA inputs (Schimmelpfennig 2016: 13) – hence farmers absorb start-up costs at risk they will not see the expected benefits. Even if PA does deliver gains, they may be offset in the long run if improved yields do indeed deliver higher output but conceivably also lower output prices. Either way, the growth of PA engenders and deepens a digital divide between the most capital-intensive farms and those unable or unwilling to embrace contemporary technologies. Its adoption

might therefore give further impetus to the growth of larger farm holdings - a process already well developed in the US and now a growing feature of European agriculture, given an annual rate of decline in the number of farms of 3.7% between 2005 and 2013 (Schrijver, 2016: 6). In effect, PA complicates concepts of rurality constituted by small-scale farmers, which remain bound up with popular notions of national identity across Europe and in the US. Moreover, the potential significance of PA cannot be understated precisely because of the contested nature of 'postproductivist' rural spaces today; spaces, that is, that are projected in some places (especially Europe) to remain a public good accessible to urban dwellers but yet also central to a ramped-up export-oriented production complex targeting increased animal protein consumption in Asian markets. A central attraction of PA in Europe is its promise to boost output and enable farmers to target export markets, while also enabling an overall decline in the area of farmed land over the next decades. In play here, therefore, is the role of PA in altering the emerging relationship between global north agriculture and food production in the global south, as demonstrated in the following brief discussion of PA in Ireland's export-oriented agricultural sector.

'Data is the new soil': PA, export agriculture, and the Irish 'ag-tech' model
The Irish government has aggressively encouraged dairy and livestock exports as a component of its attempted fix of a debt- and crisis-ridden economy now undergoing a period of 'recovery' amid a broader structural adjustment (or, as it is referred to in Ireland, an 'austerity') programme. Exports are absolutely central to the fate of dairy and livestock producers in Ireland, many of whom are not only banking on continued access to the global marketplace but growing protein consumption in Asia.

In alignment with this export push, the Irish government views its nascent 'ag-tech' sector as key players in a rising global market for PA-related inputs. As noted by Teagasc (the Irish national government's body for research, advisory and training services to the agriculture and food industry) in a flagship report, *Technology Foresight 2035*:

Innovative Irish companies are already serving domestic farmers and farmers around the world with a range of technologically advanced products and services, including data-driven services that help farmers improve profitability based on real-time advice on animal health and nutrition [...] Ireland is a technology hub of choice for the strategic business activities of eight of the top ten global ICT companies and we also have a growing indigenous digital technology sector with sales of over €2bn per annum. Many of these companies are already working with Teagasc and its partners to develop next generation technologies and systems to improve productivity and reduce the environmental impact for agri-food producers. Their *ultimate goal is to export* these systems and services to rapidly growing markets around the world... (Teagasc 2016: 24; emphasis added).

Accordingly, if Ireland is to become a 'global leader,' if it is going to 'take global leadership,' the Teagasc report suggests "there is a need to bring these players around the table to develop a national strategy for an export-oriented agri-digital industry" (ibid.). Not only will Irish farmers need to play their part — "New

technologies and farming systems will only contribute adequately to a globally sustainable Irish agri-food and bioeconomy sector *if adoption rates* [among Irish farmers] *are improved*" (ibid. p.26; my emphasis) – but this will be an export push in which the state will play a prominent role (much like the 'strategic coupling' which Asia states use as a way to pair workers with manufacturing transnational corporations and their global production networks [e.g. see Coe et al 2004; Lee et al 2014]).

A crucial consideration here is the Irish state's extant pro-enterprise stance, which it has cultivated over the last twenty years in particular (e.g. Breathnach 2010), and which it uses to extend venture funding (a subsidy, in all but name) via Enterprise Ireland (the state's agency seeking to support Irish businesses) to Irish PA firms. A case in point is GrassOmeter, an Irish-designed device used to measure grass growth. And indeed, as one of its designers noted, at issue in this field of investment is not so much the devices and their value to users but rather the possibilities they open up for data analysis:

Once you are gathering data, that data has got value for fertiliser companies and seed firms so there is a bigger interest there than just the individual farmer [...] Data is the new soil: it's as important for the farm of the future as the tractor is today. As technology progresses, you are able to measure things and manage things in ways that you couldn't do before. Increasingly that data is going to be as important as the crops that are harvested (Steve Lock, quoted in Independent 2015; emphasis added).

The presence of the Irish state and its ag-tech firms in the field of PA, therefore, is bound up with efforts to locate the Irish economy as a supplier of PA inputs to the global market and as an analyzer of the data. In this regard it is worth noting that Irish 'data farms' are already among the largest and most efficient in the world, which has proved useful in attracting some of the tech sector's largest firms to establish European headquarters there (a low corporation tax rate has also helped). In courting these firms via the Irish Development Authority, the Irish state's vehicle for attracting inward investment, the country has created a pool of talent and expertise in the technology sector, a factor which has fed into the growth of Irish ag-tech firms. One such firm, Keenan, runs InTouch, a "cloud platform which enables real-time access to on-farm and supply chain data for the management of animal performance, health and nutrition" (Teagasc 2016: 42). InTouch collects data from sensors on "over 3000 farms across the world" - nutritionists interpret the data in Ireland and then give advice to farmers, thereby helping "them make better feed and nutrition decisions in the management of their animals, so as to drive performance and profitability" (ibid.).

Thus, in one model of Ireland's future, PA firms transfer data collected in Sub-Saharan Africa or Asia and then process it in Ireland. By virtue of doing so, they learn not only about agricultural practice globally but also how overall procedures can be made into new intellectual property (and conceivably patented). In another model, Irish ag-tech firms develop new PA technologies that attract larger firms, leading to partnerships, strategic alliances, and conceivably buyouts (in this regard, it is revealing that US-based privately-held animal health company AllTech recently

purchased Keenan in 2016 [Brennan 2016]). Ultimately, on the agenda for all of these actors is the *globalization* of PA and the prospect of taking part in the emerging data grab, which the Irish state and its PA firms view as a viable strategy for their future. From their vantage point, in a wealthy export-oriented country in the global north, one with a strong agricultural sector benefitting from persistent support from the EU's Common Agricultural Policy (e.g. see Fraser 2011), Irish PA entrepreneurs, designers, and investors look out on the global south and see scope for growth. Opportunity knocks. It is, then, in the notion embedded within the PA story that 'data is the new soil' – that data is the new crop, that the sky is the limit here – that I suggest the global south really starts to come into view. As I have noted, there are dynamics about PA specific to the global north: issues of power, process, and profit projections among ATPs, which pivot on farm businesses embracing or becoming compelled into buying PA inputs. Some of these dynamics spill over into the global south. But the specificity of PA in the global south really seems to stand out with respect to processes associated with the land grab, as I now discuss.

#### Land grab / data grab

Talk of a 'global land grab' calls attention to the prospect of a shift, endorsed by the World Bank (2007), toward more capital-intensive agriculture and increases in average farm sizes in the global south. Driven by external agents, such as sovereign wealth funds (Zoomers 2010), 'national capital' (e.g. see Byres 2016), and dramatic as well as more gradual acquisitions (or state-sanctioned expropriations), land grabs intersect with projections about rising demand for protein amidst growing affluence in Asia¹ and the prospect of increased demand for biofuels (Vermeulen & Cotula 2010).

PA and elements of the data grab are bound to play a role in all this. As we should probably expect, PA services are already common in the 'export-oriented subsector' in the 'bifurcated' global south (Akram-Lodhi 2007). In Brazil's soybean sector, for example, guidance systems and VRT are widely used (Silva et al 2011). Such practices immediately raise questions about the way data is generated and used. There is the prospect of data moving offshore to be processed, aggregated, and sold in the US without Brazilian soybean producers receiving any share of the product. In this regard, Brazilian soybean farmers occupy a similar position to farmers in the US, although matters to do with the legal infrastructure might alter those dynamics: Brazil established a Civil Rights Framework for the Internet in 2014 (e.g. see Archer & Delgadillo 2016). Nevertheless, investment from the global north is occurring, such as US-based agricultural data firm AGDATA acquiring PRG Brazil AG in 2015, which signals corporate interest in expanding the frontiers of PA and pushing on with the data grab.

Furthermore, in what Akram-Lodhi (2007) refers to as the *peasant* sub-sector, that is, on those pieces of land we might imagine is in the firing line of the land grab, PA is also becoming part of the scene. Some PA applications to highlight here are relatively low-tech and might therefore be considered as creating data-neutral dynamics: micro-dosing fertilizer in Niger, precision levelling in Uttar Pradesh, and

<sup>&</sup>lt;sup>1</sup> But only if governments globally continue to reject the possibility of limiting such demand, for example via forms of meat rationing, a dramatic intervention but one that would recognize the planetary limits to this type of dietary change (see Weis 2013).

devices such as GreenSeeker in Mexico (van Kark 2014). VRT, however, is a different entity. Consider that Raj Khosla, a plant scientist and PA specialist based in Colorado, has highlighted nitrogen variability on farms as small as 1.5 hectares: "Where yields were higher, plants were removing more nutrients. We've seen variability on less than a third of a hectare of land" (quoted in van Kark 2014). The types of innovations developed in places such as Ireland – devices and services like the aforementioned GrassOmeter – are pertinent examples of how VRT might begin entering into the frame in the peasant sub-sector. Indeed, as noted by Mark Rosegrant, Director of the Environment and Production Technology Division at the International Food Policy Research Institute (IFPRI):

...using smaller scale sensors and machinery in places like India, South Africa, China, and after that, countries in Southeast Asia are already you're finding the uses of these kind of smaller-scale precision agriculture which boosts yield significantly, but also then reduces runoff of nitrogen, volatilization of that into greenhouse gases, as well, as well as reducing water use, which is essential" (Rosegrant 2014).

Given these sorts of developments, it makes sense to identify and examine interactions between the land and data grabs. Hitherto, however, the dynamics at work in the expansion of PA and specifically its relationship with 'big data,' the digital economy, and the data revolution have not received attention in debates about the emergence of a global land grab — although 'big data' has emerged in analyses of the 'rush' to write about it (e.g. see Zoomers et al 2016; also Oya 2013b).

Yet, in Millar's (2015) fascinating research on a "bio-ethanol plantation covering 40,000 hectares of agricultural land in the rural north of Sierra Leone" (p.6), one key dynamic is highlighted which connects fruitfully with the materials I have been grappling with in this paper. Specifically, Millar flags the importance to contemporary investors of land registers, surveys, and maps, as well as digital knowledge in the form of satellite imagery, GPS coordinates, and Geographic Information Systems (GIS). The company's use of these materials and data flows, Millar finds, "contributed to the diffusion of corporate power over local land and people [by dissociating] information regarding land from the dynamic social contexts in which it is located [and thereby serving] to marginalize local people from the operation of power" (p.15). Thus, whereas land grabs in the colonial period were cartographically-oriented to document altitude, the flow of rivers, the variability in soils, and the potential existence of mineral deposits (e.g. see Scott 1998), land grabs in the 21st century pivot on digital knowledge. Putting investment plans into place today – knowing where to go, what to expect to find there, what the lay of the land will be like, what constitutes the terrain - requires data (for example, for the simple purpose of using computer-aided design (CAD) software to build warehouses, offices, or model transportation or other flows of materials). Land grabbing needs data.

<sup>&</sup>lt;sup>2</sup> It is unclear whether guidance systems in farm machinery will make a big impact given their expense and focus on large farm sizes, although even here, with falling prices for components and new applications arriving on the market, guidance systems are by no means entirely off limits.

A similar logic is at work in the geographical expansion of PA. At issue is a drive to acquire digital knowledge that can inform its roll-out, which will then generate scope to harvest new data sources. As noted earlier, ATPs and PA providers are already learning extensively about global north spaces. As they try to achieve their ambitions of exporting services and devices to the global south – and before they can begin harvesting 'the new crop' of data therein - they need to acquire information and knowledge about those spaces. The expansion of PA in the global south hinges on (and targets) data. For example, for the designers, the innovators, or the venture capitalists in places such as Ireland and beyond, growing the market for PA inputs (raising the venture capital; making the right investments) means they need data on the places into which their products will exported. Satellite imagery does go some of the way here; however, the crucial 'last mile' when it comes to PA is the micro-scale details about soils, nutrients, watercourses, or climate. Whether via a freeware model or by leasing devices using micro-credit, with users (potentially, unwittingly) handing over data about their land, the expansionist logics of PA demand that ATPs accumulate additional layers of topographical, topological (flows inward and outward; links, connections, and relations with suppliers and buyers, markets and government), and even social data (farmer practices, rates of technology adoption, customer feedback). If the globalization of PA is to occur, and if users in the global south are to become the next wave of customers, data must flow.

In short, the land grab targets *land* (or water [Mehta et al 2012]); but the land itself (its shape, dimensions, and topography) is only an initial block of data for ATPs and PA product developers. From the perspective of ATPs, the promise of the land grab is not just that new capitalist farmers might emerge and begin purchasing inputs, but also that the micro-scale qualities of their land and lives will potentially be fed into the data analytics infrastructures run by these firms (or aggregated, packaged, and sold on by them). ATPs stand to piece together a rich (and valuable) cartography and database from which new understandings of soil variability, nitrogen, and climate might emerge (conceivably, forms of knowledge they will be able to patent).

None of this should appear fanciful. The logics at work are quite clearly evident. There is already pressure on producers globally to comply with food safety standards, which compels farmers to adopt (at least basic elements of) PA architectures as a way to remain in the supply chain (e.g. see Knox et al 2012). The 'efficiency' gains and apparent biosecurity merits of PA approaches spill over and get pushed into distant locales, thereby producing additional pressure on food producers to 'modernize' and comply with standards set in distant territories, or exit the market. In doing so, these producers are already generating data and therefore the initial conditions for new rounds of the data grab. Then there is the need among ATPs to expand their markets. The suppliers of PA inputs, like the suppliers of other agricultural inputs, are always under pressure from their shareholders to strategize and find new outlets where the greatest scope for growth exists. And alongside this pressure there is the matter of the tech sector's momentum to consider here. For example, new developments such as so-called 'machine learning' can identify soils, pests, or determine the 'correct' application of chemicals, but these approaches will only succeed if the algorithms are fed data. In turn, the 'crunching' - the analysis, the twisting and crafting of algorithms - taking place off-farm (indeed potentially offshore, per the Irish model noted above), and not necessarily by data analytics

firms in the agricultural sector, will generate scope for additional innovations, new applications, and devices. The land grab yields a data grab. Left to its own devices, the data grab simply exploits dispossessed prosumers but, in an as-yet poorly understood and complex manner, its beneficiaries demand that new data points and providers are created and then harvested. A central part of the novelty regarding PA and the wider algorithmic world we can see taking shape around us is the apparently limitless scope for data analysis and data grabbing to occur: so long as there is life, action, and a flow of materials, there are opportunities for firms in the data analytics sector to put algorithms to work; to model and make potentially lucrative markets from the analysis of seemingly mundane practices. If (the data producing potential of) today's 2.5 billion small-scale food producers in the global south are now in the viewfinder of the ag-tech sector, their position with respect to the dynamics charted in this paper deserves critical attention from scholars in the area of agrarian studies.

#### **Conclusion: Towards data sovereignty**

This paper has explored features of an emerging terrain in which robot farmers, selfdriving tractors, sensors, and tracking devices are proliferating. Fascinating developments regarding these variants of so-called 'precision agriculture' are certainly taking place. What these developments will yield, in the end, remains far from certain. But there are clear indications that the data grab - building on the formation of new products, services, and markets that pivot on dispossessing agricultural prosumers – will grow via geographical expansion: by targeting sales to distant food producers and enrolling them in data generating processes that provide materials to be analyzed and brought to market, potentially also with scope for patents to emerge that privatize (conceivably, as-yet-unknown) steps or practices around food production. Much of this expansion will occur in the export-oriented sub-sector within the bifurcated rural spaces of the global south. But even the mostly-subsistence, smallholder sub-sector will come into view. If a 'land grab' will continue to unfold in front of us, it is going to occur alongside elements of a 'data grab.' The challenge now is to contest data grabbing. Per notions of food sovereignty (e.g. see Wittman et al 2010) and related concepts such as 'seed sovereignty' (Kloppenburg 2010), I would like to conclude by tentatively proposing the need for deliberation regarding a concept we might fruitfully refer to as 'data sovereignty.'

As the above materials have indicated, simply connecting to the online world today generates data points for firms to crunch, analyze, add value, and sell. If food producers enter into new relations with agricultural technology providers (ATPs), they become exposed to the data grab, perhaps unwittingly and then with uncertain consequences given the gestational phase of this market. Against this backdrop, data sovereignty requires that actors in civil society, or in cooperative economic associations develop principles and practices that explore whether the emergent value of data – data is, after all, 'the new soil' – should be held in common, rather than privatized; destroyed, rather than analyzed and brought to market; or stored nearby, rather than exported. The challenge is to contest or *manipulate* PA with a view to achieving food sovereignty *without* contributing to the data grab.

Crucially, and in accordance with Kloppenburg's (2014) qualification of biotechnology and corporate biotechnology, data sovereignty should not mean complete rejection of all aspects of PA, simply because there is a flow of data.

Technology will live with us in the twenty-first century (witness the extraordinary growth and popularity of Smartphones over the last few years). But there are (widely-discussed, widely-used) alternative software architectures that enable users to sidestep the data grab. Using an open-source operating system (OS) running variants of Linux, rather than an Apple or Microsoft OS, is one step; using an opensource encrypted email service such as Protonmail is another. For cloud storage, users can turn to Boxcryptor. For instant messaging, Signal. And so on. At issue, in many instances, is adopting a principle that inconvenience (slower speeds, for instance<sup>3</sup>) might be a necessary step toward refusing the invitation to enrol in data grabbing architectures and related systems and practices that marketize social life via near-invisible algorithmic dispossession. For food producers in the contemporary period, simply because an element of farming practice might generate data is no reason to reject it outright; at issue, instead, is developing an understanding of how that data is used, or whether or not users can 'hack it.' The objective of data sovereignty is to contest how the globalization of technology architectures around food production takes shape. The challenge is to imagine, discover, and pursue ways of incorporating questions of how we deal with data into the questions we raise about the prospects for food sovereignty in the twenty-first century.

Some indications of what might be needed here emanate from actions by farmers in the US. The Grower Information Services Cooperative, for example, claims to be the agricultural sector's "only grower-run data cooperative" (GISC 2017). According to its CEO, Jason Ward, GISC is "a cooperative [...] We're farmer-owned and we have a high level of trust with our members" (Vogt 2017). GISC has now joined with the Agricultural Data Coalition, which was formed by farmers and allies in law, business, engineering, and academic research. Together they have established AgXchange which is "designed as an open, central point of access" (ibid.) for farm data. It is, they claim, "a neutral platform for the grower to control how their data is shared" (ibid.); an initiative "dedicated to creating the agriculture industry's first cloudbased platform that will be controlled by growers and open to all industry service partners and technology providers" (AgProExchange 2017). In short, AgXchange is about finding ways of stopping the data grab; and reflects the deep concern among some farmers that ATPs will grab and use farm data for their own purposes. It is emblematic of actions intended to reuse the invitation to enrol in systems and practices that marketize social life via near-invisible algorithmic dispossession; and it runs against arguments from observers such as the World Economic Forum, which suggests that "a broader-scale participation in innovation [e.g. via open-source activities] may disincentivize the type of proprietary research and development that incentivizes business risk and can address long-term challenges" (World Economic Forum 2017). Data sovereignty entails developing initiatives along similar lines. <sup>4</sup> At the very least, there is a strong case to be made for food producers and their associations in the global north and south examining how initiatives such as AgXchange operate and evaluating what they achieve.

Emphatically, however, the overall task of pursuing something along the lines of data sovereignty is not going to be straightforward. In the first place, for those

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<sup>&</sup>lt;sup>3</sup>Like slow food, slow *computing* has some merit.

<sup>&</sup>lt;sup>4</sup> And require supporters of food sovereignty to probe the limits of coalitions with the private sector (contractors, consultants, providers of 'data farms,' etc.).

assessing or creating food sovereignty as an answer to many of the most pressing social challenges today – hunger, climate change, corporate power – the matter of what happens to data might simply seem like a minor issue: even if our lives are bound up with computing, the significance of the data we produce can appear to be a marginal dynamic amidst a violent, oppressive world. Moreover, although the offer of 'free' software services is too good to be true; as an offer it is, nevertheless, still a *good* offer, at least for a great many people. Yet, so long as users of contemporary technology services participate and remain dispossessed of the value emerging from the data points our daily activities generate, we not only risk new forms of corporate control over society<sup>5</sup> we also *acquiesce* – which is a far cry from (any notion of) sovereignty.

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<sup>&</sup>lt;sup>5</sup> The rise of tech giants might hold out the promise that they will not be evil, as Google once promised, but their track records suggest otherwise. Besides, shareholder value, growth, profit margins are what will always matter, in the final instance.

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#### Nazioarteko Hizketaldia

#### ELIKADURAREN ETORKIZUNA ETA NEKAZARITZAREN ERRONKAK XXI. MENDERAKO:

Mundua nork, nola eta zer-nolako inplikazio sozial, ekonomiko eta ekologikorekin elikatuko duen izango da eztabaidagaia

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